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Forms and Methods of Mutual Cooperation of Internal Affairs Bodies and Self-Government Bodies of Citizens

Suvankulov Mehmonali Ismoilovich

Head of the Department of Legal Sciences of the Higher Education Institute of the Ministry of Internal Affairs of the Republic of Uzbekistan

Today, ensuring the mutual systematic cooperation of state bodies and institutions of civil society, in particular, internal affairs bodies and citizens' self-government bodies, is the most important condition for increasing the effectiveness of management.

One of the main forms of management in internal affairs bodies is cooperation, and one of the main conditions of community-based or cooperative activity is the organization of services by mutual agreement. No state agency can ensure the effectiveness of its activities only within its internal capabilities without organizing cooperation with other structures. In particular, the internal affairs bodies cooperate with network services, other law enforcement agencies, state and public organizations in the implementation of the assigned tasks ¹.

Cooperation in ensuring public order and security, preventing crimes, eliminating their causes and the conditions that allowed them to be committed is the effective use of the forms and methods of activity, service powers of entities engaged in this activity, based on the law and legal documents, in a mutually agreed upon manner. , in which two or more services, i.e. independent participants of management, coordinate their actions ².

The theoretical analysis of forms and methods of mutual cooperation is of particular importance in the further development of mutual cooperation between internal affairs bodies and self-government bodies of citizens, and in the improvement of their legal mechanisms. Cooperation between these two important subjects of the society's political system , their specific aspects, has become an object of constant research by scientists.

When thinking about the methods and forms of cooperation between internal affairs bodies and self-government bodies of citizens, first of all, it is appropriate to refer to the etymological meaning of categories such as "method" and "form", which make up the structure of the cooperation we are considering.

According to the explanatory dictionary of the Uzbek language: " Usul " is the root of the Arabic word "laws" - basic rules, laws; is derived from the word "accepted procedure" and means the

¹Organization of activities and cooperation of prevention inspectors at the base points of internal affairs bodies: Training and practical manual / Ismailov I, M.Ziyodullaev. - T.: Ministry of Internal Affairs Academy of the Republic of Uzbekistan, 2017. - p. 122.

²There. p. 122

way of bringing something to light, implementation, way of action, type, order; road"³; "Shaql" is the root of the Arabic word "Shaql- appearance, image; is derived from the word "style, method" and means the external appearance, appearance, expression of a thing.⁴

Before thinking about the forms of cooperation, it is appropriate to pay attention to the categories "model", "form" and "method" in science. Interaction models are an indicator that reflects its essence in imagination. Its form means the external and internal possibility of cooperation, while its method is a factor that shows how cooperation is established. A method is a way of influencing, changing, moving a certain form⁵.

A number of scientists have expressed their opinions about the forms and methods of mutual cooperation between internal affairs bodies and citizens' self-government bodies. Scientists of some fields have conducted⁶ special scientific research approaching this issue as a separate object of research, while some specialists have covered the issue in the framework of creating educational and practical manuals⁷, as well as in some educational institutions, the topic has been studied within the framework of scientific and practical conferences and opinions and comments have been made⁸. Of course, they are not without some controversial and controversial views. We try to analyze their opinions without accepting them as absolute truth.

can be conditionally divided into two: *mutual information exchange and joint planning*, implementation of certain measures related to activities, generalization of results, mutual assistance in solving certain tasks and it can be divided into *practical cooperation* manifested in support.

Article 11 of the Law of the Republic of Uzbekistan "On Internal Affairs Bodies" No. O'RQ-407 states that as a form of cooperation of internal affairs bodies with other bodies and organizations, only the exchange of information about detected crimes and other violations, including the exchange in electronic form, as well as the exchange of other information The form of implementation is regulated by law, and other forms of cooperation are not defined⁹.

Article 12 of the Law of the Republic of Uzbekistan "On Citizens' Self-Government Bodies" No. ORQ-350 entitled "Powers of the Citizens' Assembly Council" coordinates the work of commissions on the main directions of the citizens' assembly, conducts activities in cooperation with charitable organizations and other organizations, and issues related to education. cooperation with educational institutions¹⁰.

Based on the scientific views on the forms, methods and directions of cooperation, as well as the results of the analysis of norms in the current legal documents, *firstly*, the need to improve the forms, methods and directions of cooperation between internal affairs bodies and citizens' self-government bodies, requires new approaches to their research.; *secondly*, it requires researching

³An explanatory dictionary of the Uzbek language: about 80,000 words and phrases. / Responsible editor A. Madvaliev. - T.: "Publication of Uzbekistan" state unitary enterprise, 2020. - 303 p.

⁴An explanatory dictionary of the Uzbek language: about 80,000 words and phrases. / Responsible editor A. Madvaliev. - T.: State Unitary Enterprise "Uzbekistan Publishing House", 2020. - 537 p.

⁵Sh. U. Yakubov. Improvement of legal mechanisms of cooperation between state and civil society institutions. jurid.fan.dokt., -T., 2018. p. 47.

⁶M.Z. Ziyodullaev. Improving the management of the base points of internal affairs bodies: jurid.fan.dokt.diss. - T., 2019. - 294 p.

⁷Organization of cooperation of preventive services of internal affairs bodies with institutions of civil society: Educational and practical manual / yu.f.d., prof. Edited by I. Ismailov. - T.: Ministry of Internal Affairs Academy of the Republic of Uzbekistan, 2015. - 123 p.

⁸Measures to further improve the cooperation of citizens' gatherings with local prevention inspectors: Proceedings of the Republican scientific-practical conference (May 31, 2014). - T.: Ministry of Internal Affairs Academy of the Republic of Uzbekistan, 2014. - 125 p.

⁹Law No. 407 of the Republic of Uzbekistan "On Internal Affairs Bodies" // Collection of documents of the Republic of Uzbekistan, 2016, No. 38, Article 438.

¹⁰of the Republic of Uzbekistan "On Self-Governing Bodies of Citizens" No. O'RQ-350. Collection of legal documents of the Republic of Uzbekistan, 2013, No. 17, Article 219.

the forms and methods of cooperation in mutual harmony, that is, the forms of cooperation are provided by using methods directly in practice, and *thirdly*, the directions of using the forms and methods of cooperation in harmony should be carried out in proportion to the main activities of internal affairs bodies and citizens' self-government bodies. .

Based on these conclusions, we will try to consider the forms, methods and directions of cooperation between internal affairs bodies and self-government bodies of citizens.

1. Forms and methods of mutual information exchange:

Information is taking the lead in all spheres of social life, and during the technological development of society, the ruling "information power" has emerged, which is why the 21st century is called the information age.

Information exchange is an activity related to the exchange of information and information related to maintaining public order, ensuring public safety, and preventing crimes between internal bodies and self-government bodies of citizens, which are the subjects of cooperation.

Based on the results of the analysis, it is appropriate to study the exchange of information between internal affairs bodies and citizens' self-management bodies, classifying them into the following forms .

1) *Exchange of information through documents.* Internal affairs bodies and citizens' self-government bodies carry out information exchange through documents in the process of mutual cooperation, including citizens' self-government bodies who live in the neighborhood with antisocial behavior, committed an offense persons prone to addiction, drug users, psychotropic substances and substances that have a negative effect on the human mind, persons addicted to alcohol, citizens living without registration, entrepreneurs engaged in illegal activities, organized illegal religious studies households, conflicting families and other types of information to the internal authorities in written form, i.e. in the form of *an application* and *complaint*, as well as in the form of a *proposal* containing recommendations on measures to be taken to prevent crime in the neighborhood, in some cases, information about the work carried out also presents it in the form of a *report* or a *deed* .

2) *Information exchange using mobile communication tools* . It is no exaggeration to say that the exchange of information between internal affairs bodies and citizens' self-governance bodies through mobile means of communication also occupies an important place. Based on the principle of "safe neighborhood", in the process of cooperation in maintaining public order and ensuring public safety in the territory of the neighborhood, the employees of the internal affairs bodies, especially the prevention inspectors, in the area where the preventive inspectors are attached, communicate daily with the chairman of the neighborhood through a mobile device in order to determine the operative situation in the neighborhood and stay informed about it. the practice of obtaining information about the situation has been established. When the prevention inspector is in the area or when he goes to another area or state organization for work, he requests primary information from the head of the neighborhood or citizens about the offense or crime that occurred in the neighborhood, or on the contrary, if the prevention inspector is not in the area of the neighborhood, the chairman of the neighborhood in the case of the crime or offense committed in the neighborhood to be notified by, as well as to receive information about a wanted person immediately, or family disputes, by a person who is under the influence of alcohol In order to be aware of the happening hooliganism and similar information quickly, it is used to obtain information through a mobile communication tool and inform the leadership of internal affairs bodies or other responsible officials about the received information, and attract the necessary forces and means to the scene of the incident. The form of obtaining information through a mobile communication tool is the most convenient, fast and acceptable form of cooperation today.

3. *"Telegram" messengers exchange of information through*

The development of new technologies leads to positive changes in social life. In the information

exchange in the information society, the place of the messenger of the social network "Telegram" is important.

According to the information of the Telegram messenger site <https://uz.tgstat.com/>, Uzbekistan has taken the fourth place in the number of channels after Russia, Iran, and India. Currently, the total audience of Telegram channels in Uzbekistan is 956,000,000, 153 There are more than 1,000 Telegram channels and 27,000 chats ¹¹, and there is no doubt about the importance of the Telegram channel as an information carrier .

The use of the Telegram channel is a very convenient, fast and cheap tool for exchanging information between internal affairs bodies and citizens' self-government bodies in curbing crime in the neighborhood based on the "safe neighborhood" principle.

4. Exchange of information through databases .

As a result of the reforms implemented in the field of digital technologies, information systems aimed at digitization of system activities in the field of internal affairs bodies, ensuring real-time information exchange with state bodies and organizations (as well as citizens), preventing red tape, especially in order to ensure the speedy execution of state services provided to the population has been created and this process is being continued consistently.

"Smart neighborhood", "E-public safety", "E-discussion", "Online neighborhood" information system has been developed. This electronic platform performs the task of fully digitizing the activities of all assistant governors, representatives of the republic, district centers and district administrations, regional administrations and regional administrations.

2. Forms and methods of practical cooperation :

Forms of cooperation of internal affairs bodies with citizens' self-governance bodies include a number of practical forms of cooperation with information exchange, and these forms include such types as joint planning, implementation, summarization of results, and mutual assistance and support in the performance of tasks.

Partnership planning. *Planning* means the implementation of the "safe neighborhood" principle of the internal affairs bodies and citizens' self-government bodies, protecting the rights and freedoms of citizens, maintaining public order, ensuring public safety, preventing and combating crimes and offenses for the future period of cooperation. It involves determining the intended goals and tasks, the methods and means of achieving them, as well as the sequence of their solution and the deadlines.

The most important tool for planning collaborative activities is a plan, which means a specific or approximate goal that is predetermined for the orderly and timely completion of a collaborative work. The plans envisage measures that ensure the implementation of the tasks before the parties by the correct distribution of available forces and means, with a deep analysis of the criminal situation in the neighborhood. Also, the timely performance of the tasks assigned to the subjects of cooperation allows to facilitate monitoring and evaluation of their performance.

II. Forms and methods of implementation of joint measures .

As a result of mutual cooperation of the self-government body of citizens and the internal affairs body, the rights and freedoms of citizens are protected in the neighborhood, their legal interests are realized, public order is maintained and public safety is ensured, crime is curbed in the neighborhood, and the criminogenic situation is improved.

According to the legal interpretation and essence, the implementation of cooperation, internal affairs bodies and self-government bodies of citizens, which are the subjects of interested cooperation, appear as partners with equal rights. or refraining from one's actions, limiting them

¹¹<https://uz.tgstat.com/>

in accordance with the prohibition therein.

The form of cooperation between internal affairs bodies and citizens' self-government bodies is carried out at *the republican* , *regional (city)*, *district (city)* and *neighborhood* levels, as well as planning. In particular, in order to ensure the implementation of the decision of the President of the Republic of Uzbekistan dated 03.04.2024 "On the preparation and holding of the 2024 Navruz national holiday " No. ¹²in the implementation of the nationwide movement, in cooperation with the Ministry of Internal Affairs and its territorial divisions, *the republic will fulfill the tasks defined in the decision performs together on the scale* .

III. Forms and methods of summarizing the results of a joint event. The results of the joint event will be summarized in order to summarize the work carried out by the subjects of cooperation, to identify the achievements and shortcomings, to achieve even more positive results in the future and to improve cooperation.

Within the framework of the "safe neighborhood" concept of the internal affairs bodies, citizens cooperate with self-government bodies to protect the rights and freedoms of citizens, maintain public order in the neighborhood, ensure public safety, prevent crime, turn the neighborhood into a crime-free area, stabilize the criminogenic situation, and curb crime. Determining the results of the work carried out, objectively evaluating the effectiveness of the cooperation activities, whether the tasks defined in the cooperation plans have been partially or fully fulfilled or not fulfilled. to determine the reasons or existing obstacles, whether the intended goal has been achieved, if not, to determine the reasons for this, positive aspects of the activities implemented in cooperation, shortcomings and measures to be taken in the future to eliminate these shortcomings, cooperation activities at the meeting of the neighborhood seven will be discussed under the leadership of the chairman, analyzed based on the given reports and data, and the results of cooperation activities will be summarized.

Generalization is carried out in the form of holding meetings, presenting summary information and reports.

IV. Forms and methods of mutual assistance and support in performing tasks .

Cooperation of internal affairs bodies with self-government bodies of citizens is also manifested in the forms of "mutual assistance", "assistance" and "support".

From a theoretical point of view, the categories of "mutual assistance", "assistance" and "support" do not imply that the parties are obliged to perform their duties in the process of equal cooperation in mutual relations, but they do not deny that they are obliged to perform their duties. **After all, according to the explanatory dictionary of the Uzbek language: " help - help in doing something; means help .¹³**

Normative legal documents regulating cooperation between internal affairs bodies and citizens' self-governance bodies impose obligations on subjects to perform tasks, including, as stated in the second paragraph of Article 11 of the Law "On Internal Affairs Bodies", " State bodies, citizens ' self-governing bodies and other organizations protect the rights , freedoms and legal interests of citizens , maintain public order , ensure public safety, and prevent crimes and administrative violations prevent, detect , stop them It is strictly stated that "it is necessary to assist the internal affairs bodies within the scope of their powers ¹⁴in uncovering them, investigating criminal cases , searching for criminals , determining the whereabouts of missing persons , as well as in the prevention of law violations ". between cooperative relations are regulated using a strict imperative method, it is a mandatory requirement that the parties fulfill the duties assigned to them and that slackness is not allowed. Otherwise, the Ministry of Internal Affairs of the Republic of

¹² Legislation information national base , 05.03.2024, No. 07/24/113/0182

¹³An explanatory dictionary of the Uzbek language: about 80,000 words and phrases. / Responsible editor A. Madvaliev. - T.: State unitary enterprise "Publishing of Uzbekistan", 2020. - 281 p.

¹⁴ Uzbekistan Republic the law documents collection , 2016, No. 38, Article 438;

Uzbekistan, the General Prosecutor's Office, the National Guard, the Ministry of Neighborhood and Family Support, the State Tax Committees dated March 30, 2021 "Classification of neighborhoods based on the criminogenic situation and provision of a "safe environment" in them and prevention of crime According to the Resolution No. 14/28/6/14/18 on further improvement of preventive measures to be implemented in connection with receiving, measures of influence are applied to the parties.

Based on the requirements of the concept of ensuring public safety in the Republic of Uzbekistan, completely new mechanisms and procedures for organizing work in the direction of ensuring public safety for internal affairs bodies and self-government bodies of citizens on the basis of the principle of "serving the interests of the people " have been introduced. It is required to establish mutually beneficial cooperation with